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Original Research Article

The Effectiveness and Strategy to Increase of Hotel and Restaurant Taxes

Apip Supriadi*

Economics Development Department, Economics Faculty, Siliwangi University, Jl. Siliwangi No.24, Kahuripan, Kec. Tawang, Tasikmalaya, Jawa Barat 46115, Indonesia

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*Corresponding author: Apip Supriadi

Abstract

This study aims to determine the effectiveness of hotel and restaurant taxes and hotel and restaurant tax increase strategies. The research method used a survey method. The population was 341 taxpayers with a sample of 103 taxpayers in Tasikmalaya City. The analytical tool used is effectiveness analysis and SWOT analysis. The results showed that the effectiveness of hotel and restaurant tax included in the criteria is very effective. Meanwhile, to increase hotel and restaurant tax strategy that includes improving human resources, system improvements and improvements in determining the hotel and restaurant tax revenue targets.

Keywords: Hotel, restaurant, tax, effectiveness.

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INTRODUCTION

In an effort to increase regional financial independence in Indonesia, the central government has sought to encourage each region at both the provincial and district/city levels to be able to increase their income from the potential that exists and is owned by each region.

To support the government's efforts, in order to hold good regional household affairs, strategic sources of regional income are needed, including regional income derived from local tax collection. As one component of Local Revenue (PAD), local taxes have a very good prospect to be developed. Therefore local taxes must be managed professionally and transparently in the context of optimization and efforts to increase

their contribution to Local Revenue (PAD). As one of the strategic sources of local revenue, the collection of regional taxes must be carried out regularly and regularly in order to carry out increased regional development. This is intended so that regional revenues obtained from this tax levy can reach the set targets.

The potential source of regional revenue for Regional Original Revenue in the Tasikmalaya City is Restaurant Tax and Hotel Tax, this is because the number of restaurants and hotels has increased every year. Increasing the number of restaurants and hotels in Tasikmalaya City is a positive thing for an increase in the original income of Tasikmalaya City area. The more restaurants and hotels, the greater the income to increase local revenue.

Table-1: Target and Realization of Hotel and Restaurant Taxes in the City of Tasikmalaya in 2015, 2017 (IDD)

No	Jenis Pajak				16 2017		
		Target	Realization	Target	Realization	Target	Realization
1	Hotel	2.610.000.000	2.294.530.818	2.610.000.000	3.083.761.801	3.130.000.000	3.341.482.725
2	Restaurant	8.200.000.000	10.015.330.031	11.000.000.000	12.541.335.169	13.621.000,000	

Source: BPPRD Kota Tasikmalaya

Based on the table above, the realization of the Hotel Tax revenue in Tasikmalaya City in 2015 and 2016 did not meet the set targets, but in 2017 the Hotel Tax revenue has increased, while for the restaurant tax shows an increase every year. This shows that any increase or decrease in Hotel Tax and Restaurant Tax will be followed by an increase or decrease in PAD, because Hotel Tax and Restaurant Tax is a source of PAD in Tasikmalaya City. However, the fact that the Hotel Tax and Restaurant Tax is not managed properly, as shown in Table-1 above shows that the realization that occurred was greater than the target set by the Regional Government of Tasikmalaya City. This is because the determination of the target is only always based on the revenue of previous years so that it allows the target set can always be achieved by the realization of greater hotel and restaurant tax revenue. This situation indicates that Hotel Tax and Restaurant Tax have not been optimally explored in its implementation. Responding to the aforementioned problems, the regional revenue department must re-collect data on the tax potential, because it is possible from the registered taxpayer to no longer conduct business activities. Apart from that, the increase in Hotel Tax and Restaurant Tax from year to year which is calculated from the realization of the amount of revenue cannot be used as a measure of the success of tax collection that has been done by the City Government of Tasikmalaya. One measure of the success of hotel and restaurant tax collection is to calculate the effectiveness of hotel tax collection. Based on the problems mentioned above, the researcher is interested in the effectiveness and strategy of increasing Hotel and Restaurant Taxes in Tasikmalaya City.

RESEARCH PURPOSES

- To calculate the effectiveness of Hotel Tax and Restaurant Tax
- To determine strategies in increasing hotel tax and restaurant tax revenue

THEORITICAL REVIEW

Regional Original Income is one source of revenue that must always be continuously spurred in its growth. In this regional autonomy, the independence of the regional government is highly demanded in financing regional development and service to the community. Article 6 of Law No. 33 of 2004 explains that the sources of Original Local Revenues consist of:

- Local Taxes,
- Regional Retribution,
- The results of the management of separated regional assets,
- Other valid Local Original Revenue (PAD).

Regional Taxes are compulsory contributions made by individuals or entities to regions without balanced direct benefits that can be imposed based on

the applicable laws and regulations, which are used to finance the implementation of regional government and regional development. Local Tax according to the Law of the Republic of Indonesia Number 28 Year 2009 which is the latest amendment regarding Regional Tax and Regional Retribution, is divided into two regional taxes, namely:

- Provincial Tax includes 5 (five) types of Tax, namely; Motorized Vehicle Tax, Motorized Vehicle Transfer Fee, Fuel Tax, Surface Water Tax, and Cigarette Tax.
- Regency or City Tax includes 11 Types of Taxes, namely; Hotel Taxes, Restaurant Taxes, Entertainment Taxes, Advertisement Taxes, Street Lighting Taxes, Nonmetallic and Rock Mineral Taxes, Parking Taxes, Groundwater Taxes, Swallow Bird Nest Taxes, Rural and Urban Land and Building Taxes, and Land and Land Acquisition Fees Building.

Regional levies hereinafter referred to as levies, are regional levies as payments for services or the granting of certain licenses specifically provided and/or granted by the regional government.

The effectiveness of tax collection illustrates how the performance of a government, meaning how much the realization of hotel taxes and restaurant taxes that have been successfully achieved based on the target or the actual target must be achieved in a certain period. The amount of hotel tax and restaurant tax that can be collected by an area will certainly affect the amount of Local Original Revenue (PAD).

Empirically, hotel tax and restaurant tax greatly affect the region's original income [2, 3, 4, 10, 13, 14, 23], this implies that hotel tax contributions and restaurant taxes are very significant sources of development in a region. Besides that, the level of hotel tax effectiveness and categorized restoring is very effective [5-9, 11, 12, 15, 17-21, 24], meaning that each region has been serious in collecting taxes hotel and restaurant from taxpayers. However, on the other hand, although seen from the level of effectiveness it is included in the criteria of very effective, but this has not shown a high level of optimization, this can be seen from the contribution of hotel and restaurant tax which is still low [16, 22]. This means that these achievements are obtained without regard to the actual tax potential or tax intensification and extensification is still low.

RESEARCH METHODS

The object of this research is hotel and restaurant tax. The research method used in this study is a survey method, which is a method by visiting respondents directly to the research location. The population of this research is 341 taxpayers of hotels and restaurants in Tasikmalaya City, namely: Hotel Taxes of 40 taxpayers and Restaurants of 301 taxpayers.

Of the 341 taxpayers then a minimum sample was determined, using the Slovin formula as follows:

$$n = \frac{N}{1 + Ne^2}$$

From the above notation, n is the minimum number of samples, the value of N is the population while the value of e is the error margin. Departing from the idea of the error margin, it is possible that the creator of this formula provides the opportunity for researchers to determine the minimum sample size based on the error rate or margin of error.

Based on the calculation results of the Slovin formula the minimum sample results obtained for hotels and restaurants are:

Table-2: Total Population dan Sample

Tax Type	Population	Sample	
Hotel	40	28	
Restaurant	301	75	
Total	341	103	

Sumber: BPPRD Kota Tasikmalaya, 2018

Then from 103 minimum samples, in determining respondents using simple random sampling. Data collection in this study was carried out by Documentation, which is obtaining data by visiting relevant agencies to obtain preliminary data, and interviewing, namely obtaining data through questionnaires. The analytical tool used is effectiveness analysis with the formula formulation as follows:

To calculate the effectiveness of local taxes, use the following formula:

$$Effectiveness = \frac{Realization}{Target} x \ 100$$

RESULT

Effectiveness is used to measure the relationship between the results of the realization of a tax levy with the goals or targets that have been set. Effectiveness is the relationship between outputs with goals or objectives that must be achieved. It is said to be effective if the activity process reaches the specified goals and objectives, then the work process of an organizational unit is effective. To provide an overview of the magnitude of the value of hotel and restaurant tax effectiveness can be seen in the following table.

Table-3: Effectiveness of Hotel Taxes in the City of Tasikmalava Year 2008 - 2018

Year	Target	Realization Efektiveness			
	IDR	IDR	(%)		
2008	369,371,000	458,826,871	124	Very Effective	
2009	443,687,000	514,645,163	116	Very Effective	
2010	470,692,000	575,636,025	122	Very Effective	
2011	656,155,000	828,613,484	126	Very Effective	
2012	1,152,973,000	1,619,022,149	140	Very Effective	
2013	1,426,500,000	1,944,599,272	136	Very Effective	
2014	1,652,441,000	2,236,970,016	135	Very Effective	
2015	2,610,000,000	2,294,530,818	88	Effective Enough	
2016	2,610,000,000	3,083,761,801	118	Very Effective	
2017	3,130,000,000	3,341,482,725	107	Very Effective	
2018	4,580,000,000	4,646,715,572	101	Very Effective	
	Rata-rata	ı	120	Very effective	

Sumber: BPPRD Kota Tasikmalaya

In Table-3 the average hotel tax effectiveness in the Tasikmalaya City is categorized very effective (> 100%), meaning that the local government of Tasikmalaya City in this case the Regional Tax and Retribution Management Agency (BPPRD) of Tasikmalaya City has been optimal in collecting hotel taxes from taxpayers.

When viewed from the effectiveness figures per year shows fluctuating values, with the highest effectiveness value in 2012 and the lowest effectiveness value occurred in 2015. To provide an overview of the development of the value of hotel tax

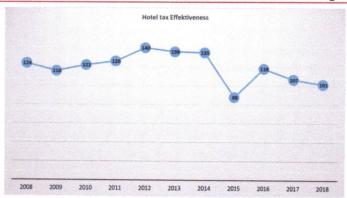


Fig-1: Development of hotel tax effectiveness

Next, by calculating the restaurant tax realization divided by the restaurant tax target

multiplied by 100, you will get the value of restaurant tax effectiveness as shown in the table below.

Table-4: Effectiveness of Restaurant Taxes in the City of Tasikmalava Year 2008 - 2018

Year	Target	Realization	Efektiveness	(%)	Noted
	IDR	IDR		(/ 0)	110104
2008	1,388,148,000	1,970,774,789	142		Very Effective
2009	1,739,278,000	2,189,006,764	126		Very Effective
2010	3,260,602,000	3,363,697,539	103		Very Effective
2011	3,624,416,000	4,021,405,781	111		Very Effective
2012	4,197,860,000	5,289,379,766	126		Very Effective
2013	4,644,000,000	7,035,179,609	151		Very Effective
2014	5,233,940,000	8,350,424,541	160		Very Effective
2015	8,200,000,000	10,015,330,031	122		Very Effective
2016	11,000,000,000	12,541,335,169	114		Very Effective
2017	13,621,000,000	15,141,302,075	111		Very Effective
2018	17,932,000,000	19,142,548,890	107		Very Effective
	Rata-rata	1	125		Very effective

Source: BPPRD Kota Tasikmalaya

Taking into account the results of data processing in Table-4, the average value of the effectiveness of tax returns for 2008 - 2018 obtained is

very effective. This explains that the Tasikmalaya City BPPRD has tried optimally in collecting restaurant tax from taxpayers.

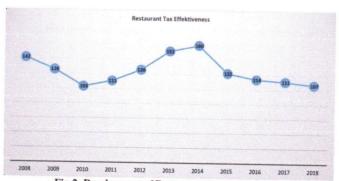


Fig-2: Development of Restaurant Tax effectiveness

The development of restaurant tax effectiveness value as shown in figure 2, the behavior is the same as hotel tax, the value of restaurant tax effectiveness also shows a fluctuating amount each year. The highest value of tax effectiveness occurred in 2014 which amounted to 160% and the lowest value of effectiveness occurred in 2010 with a value of 103%.

Hotel and Restaurant Tax Revenue Improvement Strategies

Before determining the strategy of increasing hotel and restaurant tax revenue, one must first know the internal environment (strengths, weaknesses), and also the external environment (opportunities and threats) known as SWOT analysis. The next step in determining the strategy is to enter it into the matrix

Table-5: SWOT Matrix Strenght Weakness 1. The availability of Regional Regulation of 1. System and procedure for Tasikmalaya City that guarantees and collecting hotel and restaurant regulates various hotel and restaurant tax tax in Tasikmalaya City is not Internal Factors collection activities vet optimal 2. Support and roles from various offices and 2. There is still a lack of institutions in the Tasikmalaya City professional staff in the 3. Availability of adequate human resources in taxation field hotel and restaurant tax collection 3. Traffic conditions in the 4. Potential of various tourism attractions in the Tasikmalaya City that reduce Tasikmalaya City the interest of tourists to visit or 5. Potential of hotel accommodation and stay longer in the Tasikmalaya **External Factors** restaurant accommodation availability in the City Tasikmalaya City 4. The budget allocation for 6. Tasikmalaya City economic growth has tourism from the Tasikmalaya increased from year to year City Regional Budget is still minimal Opportunity Strategi SO Strategi WO 1. Implementation of regional a) Increase the participation of taxpayers in the a) Ordering system and procedure autonomy in the Tasikmalaya implementation of hotel tax collection and for collecting hotel restaurant tax through counseling of restaurant tax in Tasikmalaya 2. Support of Law Number 10 Year taxpayers 2009 concerning Tourism, which b) Increase tourism promotion and the presence b) Improving the quality of enlarges the scope of the tourism of hotels and restaurants in the Tasikmalaya inadequate human resources by City by utilizing the development of periodic training in the field of 3. Tasikmalaya City Tourism in information systems with more effective taxation and updating of data, terms of the scope of the National quality promotions to improve the ability and skills and West Java Provinces is still a c) Utilizing the policy of regional autonomy as so as to provide optimal service tourist magnet for many domestic widely as possible by using adequate human c) Improve new strategies in and foreign tourists resources and the tourism potential of the collecting hotel and restaurant 4. Opportunities from the existence Tasikmalaya City to attract domestic and of the Wiradinata Airport international tourists d) Increase tourism management Cibeureum facilitate the arrival of d) Utilization of information technology in the optimally and increase tourism tourists to the Tasikmalaya City implementation of supervision and control of budget through assistance and 5. The number of tourist visits that hotel and restaurant tax collection the Provincial Government increase both local and foreign from the Central Government with the various attractions in the Tasikmalaya City Strategi ST Strategi WT 1. Tourism in other areas outside a) Increasing the cooperation and coordination a) Facing the tendency of the Tasikmalaya City which has of the Regional Government with various competition among regions is different characteristics. relevant tourism entrepreneurs to develop increasingly competitive completeness, and uniqueness. tourism that is safe, comfortable, sustainable carried out by improving the 2. Issues of global terrorism, and sustainable quality of human resources, security disturbances, and health b) Improve the image and quality of tourism strengthening coordination. (outbreaks) other social disorders and hotels and restaurants in the Tasikmalaya optimizing awareness and law City to be able to compete with other regions enforcement that have developed b) Increase awareness of various c) Organizing event events and souvenir craft things that can disturb order, exchanges. Traditional art regularly security and peace d) Directing development aimed at growing the c) Increase the tourism sector

regional

exchange,

nation's culture

economy,

increasing

encouraging

development, expanding and providing

employment and business opportunities that

can improve the welfare of the wider

community, and enrich and strengthen the

foreign

regional

budget allocation to be utilized

for developing the tourism

potential of the Tasikmalaya

City to attract domestic and

d) Opening opportunities to invest

in tourism development

foreign tourists.

By considering the SWOT matrix in Table-5, the right strategy to increase local taxes from hotel taxes and restaurant taxes is the SO strategy, namely:

- Increase taxpayer participation in conducting hotel tax collection and restaurant tax through counseling of taxpayers.
- Increasing tourism promotion and the existence of hotels and restaurants in the Tasikmalaya City by utilizing the development of information systems with more effective quality promotions
- Utilizing the policy of regional autonomy to the greatest extent by using Adequate Human Resources and the tourism potential of the Tasikmalaya City to attract domestic and international tourists.
- Utilization of information technology in the implementation of supervision and control of hotel and restaurant tax collection

CONCLUSION

- The development of hotel and restaurant tax effectiveness values on average from 2008 -2018, including the criteria are very effective
- In order for hotel and restaurant tax revenues to increase, a number of strategies need to be implemented in the following activities: socialization of the importance of local taxes, promotion of tourism potential in the Tasikmalaya City, dissemination of regional autonomy policies, and information technology training

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